
ORDINARY MEETING

OF

WELLINGTON REGION WASTE MANAGEMENT AND MINIMISATION PLAN JOINT COMMITTEE

AGENDA

Time: 09:15 am
Date: Monday, 1 August 2016
Venue: Committee Room 1
Ground Floor, Council Offices
101 Wakefield Street
Wellington

MEMBERSHIP

Councillor McLeod	Upper Hutt City Council
Councillor Peterson	Masterton District Council
Councillor Pannett	Wellington City Council
Councillor Greathead	Carterton District Council
Councillor Craig	South Wairarapa District Council
Councillor Willard	Hutt City Council
Councillor Gaylor	Kapiti Coast District Council
Councillor Bruce	Greater Wellington Regional Council
Councillor Sheppard	Porirua City Council



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Wellington City Council**
Me Heke Ki Pōneke



Have your say!

You can make a short presentation to the Councillors at this meeting. Please let us know by noon the working day before the meeting. You can do this either by phoning 803-8334, emailing public.participation@wcc.govt.nz or writing to Democratic Services, Wellington City Council, PO Box 2199, Wellington, giving your name, phone number and the issue you would like to talk about.

AREA OF FOCUS

Under the Waste Minimisation Act 2008 territorial authorities were required to develop a Waste Management and Minimisation Plan (WMMP) by 2012.

In 2011, 8 Councils in the greater Wellington region adopted the first regional WMMP. The Councils agreed that a Joint Committee should be established to oversee the implementation of the WMMP.

Quorum: 5 members

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1 Meeting Conduct

1.1 Apologies

The Chairperson invites notice from members of apologies, including apologies for lateness and early departure from the meeting, where leave of absence has not previously been granted.

1.2 Conflict of Interest Declarations

Members are reminded of the need to be vigilant to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

1.3 Confirmation of Minutes

The minutes of the meeting held on 2 May 2016 will be put to the Wellington Region Waste Management and Minimisation Plan Joint Committee for confirmation.

1.4 Public Participation

A maximum of 60 minutes is set aside for public participation at the commencement of any meeting of the Council or committee that is open to the public. Under Standing Order 3.23.3 a written, oral or electronic application to address the meeting setting forth the subject, is required to be lodged with the Chief Executive by 12.00 noon of the working day prior to the meeting concerned, and subsequently approved by the Chairperson.

1.5 Items not on the Agenda

The Chairperson will give notice of items not on the agenda as follows:

Matters Requiring Urgent Attention as Determined by Resolution of the Wellington Region Waste Management and Minimisation Plan Joint Committee.

1. The reason why the item is not on the agenda; and
2. The reason why discussion of the item cannot be delayed until a subsequent meeting.

Minor Matters relating to the General Business of the Wellington Region Waste Management and Minimisation Plan Joint Committee.

No resolution, decision, or recommendation may be made in respect of the item except to refer it to a subsequent meeting of the Wellington Region Waste Management and Minimisation Plan Joint Committee for further discussion.

2. General Business

UPDATE ON IMPLEMENTATION OF THE CURRENT REGIONAL WASTE MANAGEMENT AND MINIMISATION PLAN.

Item 2.1

Purpose

1. To update the Committee on progress implementing the current Regional Waste Management and Minimisation Plan (WMMP).

Summary

2. At their meeting in February 2016 the Committee requested officers focus on progressing seven regional actions from the current WMMP before it is superseded in July 2017 by the next WMMP.
3. This report outlines progress on the following current regional actions:
 - a) R1 - Solid waste bylaw
 - b) R2 - Explore shared services
 - c) R3 - Development of a subsequent regional WMMP
 - d) R9 - Regional Education Strategy
 - e) R19 Investigation of further options of sewage sludge / bio-solids
4. This report also updates the committee on the additional task of the appointment of a Regional WMMP Officer.
5. Actions from the current WMMP will continue to be implemented during this 2016/17 financial year.

Recommendations

That the Wellington Region Waste Management and Minimisation Plan Joint Committee:

1. Receive the information.
2. Note the progress on the regional actions of the current WMMP.
3. Note the October 2016 local body elections will require the reappointment of an elected representative from each Council to the WMMP Joint Governance Committee.

Background

6. In February 2015, taking into account staffing resource constraints, it was agreed to focus implementation efforts on the following actions of the current WMMP:
 - a) R1 Joint solid waste bylaw
 - b) R2 Explore shared services
 - c) R3 Development of a subsequent regional WMMP

- d) R4 Improve data collection
 - e) R9 Regional waste education strategy
7. And where officer time is available start the following two actions
- a) R16 Examine options for special wastes and hazardous wastes, related to environmental harm
 - b) R19 Investigation of further options for beneficial recovery/reuse of sewage sludge / bio-solids
8. At the meeting May 2016 the Joint Committee agreed to support the establishment of a Regional WMMP Officer to assist with the delivery of regional actions within the current WMMP (2011) and the development and delivery of the next WMMP (2017).

Discussion

9. Progress on the current WMMP actions is summarised below:

R1: The development of a joint solid waste bylaw:

- 10. A regional bylaw will allow the Councils to deal with new issues that are currently not or only part covered in the existing bylaws, provide more regional consistency and enable future proofing of other regional developments such as shared services and regional waste data collection.
- 11. Work has started on developing a joint solid waste bylaw. The first stage is developing an engagement and project plan.
- 12. Wide engagement and consultation, with a large range of regional stakeholders and activities is required to ensure we understand and consider the real-world impact of a region bylaw. Early engagement will lead to better outcomes and greater acceptance among stakeholders who may be affected by the bylaw.
- 13. A project timeframe of 8 months is proposed in advance of February/March 2017 when the draft Bylaw will form part of the public consultation of the draft WMMP 2017.
- 14. It is intended to complete drafting a bylaw in 2016/17, which would fall inside the statutory review timeframe for existing waste related bylaws.

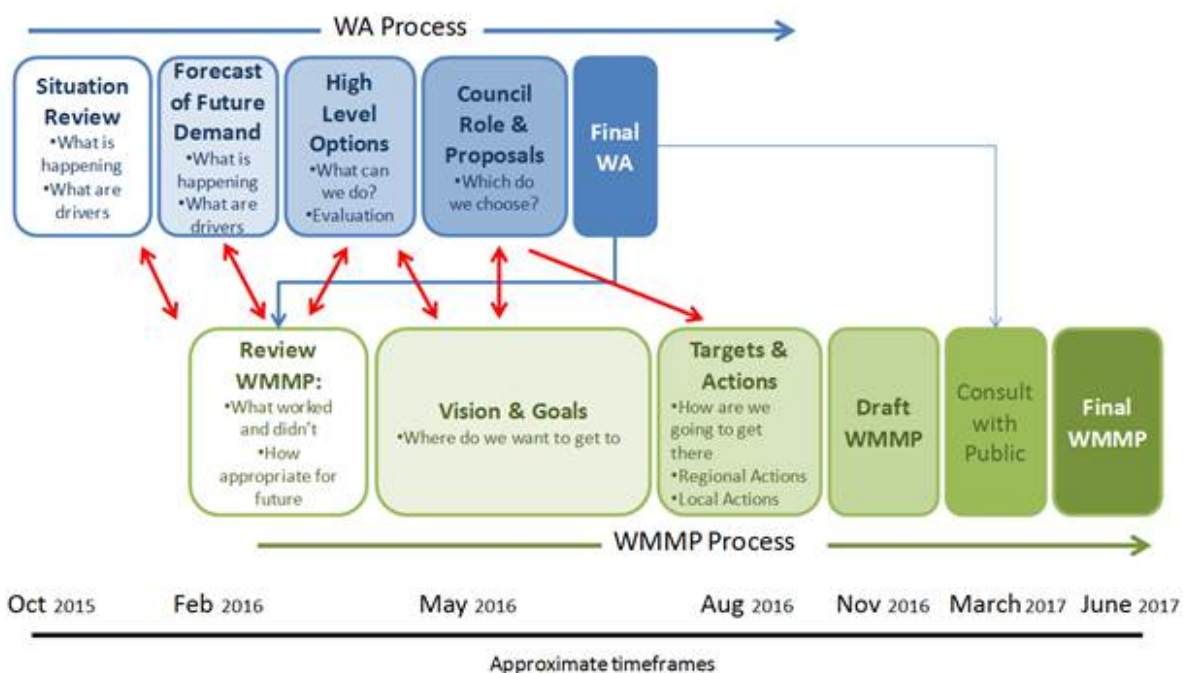
R2: Explore shared services – contracts/agreements

- 15. Under section 17A of the Local Government Act 2002, Councils are required to review the cost effectiveness of current arrangements for providing local infrastructure, services and regulatory functions.
- 16. There is significant overlap between this WMMP action and the section 17A services review. Work as part of the draft waste assessment modelling of recycling and waste service provision has fed into the S17A reviews.
- 17. Section 17A reviews are a good way to demonstrate the benefits of a shared approach and will assist with alignment of services contract discussions under the new WMMP (2017).
- 18. Some councils have their solid waste s17A review on hold awaiting the outcome of the next WMMP. KCDC has established a solid waste review is not required at this time.

R3: Development of a subsequent regional WMMP

19. Officers have reviewed a draft Waste Assessment (WA). The WA outlined where both the region and individual Councils are at in terms of the waste and recycling tonnages (2010/11 - 2014/15), the key issues in the sector, and achievements against the actions set out in the current RWMMP 2011-2017.
20. At their May 2015 meeting the Governance committee set the vision, goals & objectives for the next WMMP 2017-2023. At the same meeting a range of options to address the issues were identified, and prioritised, under the following categories;
 - Regulation
 - Measuring and Monitoring
 - Communication and Education
 - Collection Services
 - Infrastructure
 - Leadership and Management.
21. The costs and diversion benefits of a range of scenario options have been modelled. These will be workshopped by the Joint Committee on the 1 August. At this workshop, the Joint Committee will identify the preferred regional action options for the draft WMMP 2017.
22. After the 1 August workshop, the WMMP Steering Group will coordinate officer level input on the local actions review
23. The draft WMMP 2017-2023 – which will include both regional and local action plans - will be reviewed and approved by the Joint Committee at the 28 November 2016 meeting, ready for distribution to each Council for their elected member review processes.
24. The following timetable is necessary to meet the statutory process required for a WMMP;
 - February 2017- Draft WMMP adoption by all councils
 - March/April 2017 - Draft WMMP special consultative procedure
 - April/May 2017 - Draft WMMP hearings
 - May 2017 - Pre-approval by all councils of draft WMMP
 - June 2017- Adoption of WMMP 2017

25. The above stages of WA and RWMP review work are represented in the following timeline:



R9 Regional Education Strategy

26. A Regional Education Strategy has been developed and continues to be successfully implemented.
27. It has become apparent that the regional delivery of the Love Food Hate Waste campaign is currently all that some of the region's Waste Minimisation Officers have capacity to deliver (in addition to their individual responsibilities). This is noteworthy as any additional regional education actions in the next WMMP will either require additional human resourcing or will need to be implemented after Love Food Hate Waste, in 2019.

R19 Investigation of further options of sewage sludge / bio-solids

28. Wellington Water have taken the lead on investigating the beneficial options for sludge
29. They commissioned a Biosolids Strategy in late 2015 to set a direction for management of the biosolids generated by the four wastewater treatment plants they manage for their client councils.
30. The Biosolids Strategy considered a range of sludge treatment technology and potential end uses, in particular potential beneficial uses (disposal to land or energy recovery). Following a multi-criteria analysis with a range of stakeholders, thermal drying at the three dewatered sludge centres (Seaview, Titahi Bay and Southern Landfill) was identified as the preferred treatment option.
31. A feasibility study on thermal drying for Porirua Wastewater Treatment Plant is currently being produced. As part of the study comment will be made on a sub-regional WCC/PCC sized thermal dryer.

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Regional WMMP Officer

32. A WMMP Regional Officer position is being advertised. It is anticipated to have someone appointed into the role by mid-September.

Next Actions

33. There is still work to be done to implement the 2011 WMMP.
34. It is proposed that, through to July 2017, the work continue on the following regional actions-
- R1 Joint solid waste bylaw
 - R2 Explore shared services
 - R3 Development of a subsequent regional WMMP
 - R9 Regional waste education strategy
35. Steering Group officers will continue to work with Wellington Water on-
- R19 Investigation of further options for the recovery/reuse of bio-solids
36. Where officer time is available progression of these actions
- R4 Improve data collection
 - R16 Options for special wastes and hazardous wastes
37. It should be noted the October 2016 local body elections will require the reappointment of an elected representative from each Council to the WMMP Joint Governance Committee.

Attachments

Nil

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Authoriser	Kaine Thompson, Manager, Office of the Chief Executive David Chick, Chief City Planner

SUPPORTING INFORMATION

Engagement and Consultation

There is no engagement required at this stage.

Treaty of Waitangi considerations

There are no Treaty of Waitangi considerations.

Financial implications

There are no financial considerations.

However it should be noted, there is no specific funding or officer hours for the implementation of the WMMP. Any changes will be put forward to the draft Long term Plan/Annual Plan.

Policy and legislative implications

Under the Waste Minimisation Act 2008 (the Act) territorial authorities are required to develop a Waste Management and Minimisation Plan (WMMP) by 2012. The Act requires the WMMP to contain a summary of the council's objectives, policies, methods and funding to "achieve effective and efficient waste management and minimisation within the territorial authority's district."

Risks / legal

Legal work will be outsourced; however councils will provide support/advice on any legal implications as they arise.

Climate Change impact and considerations

There are no climate change considerations

Communications Plan

There is no communication plan required.

Health and Safety Impact considered

There are considered to be no Health and Safety Impacts.

3. Public Excluded

Resolution to Exclude the Public:

THAT the Wellington Region Waste Management and Minimisation Plan Joint Committee :

Pursuant to the provisions of the Local Government Official Information and Meetings Act 1987, exclude the public from the following part of the proceedings of this meeting namely:

General subject of the matter to be considered	Reasons for passing this resolution in relation to each matter	Ground(s) under section 48(1) for the passing of this resolution
3.1 Actions for the Next Regional Waste Management and Minimisation Plan	7(2)(h) The withholding of the information is necessary to enable the local authority to carry out, without prejudice or disadvantage, commercial activities. 7(2)(i) The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations).	s48(1)(a) That the public conduct of this item would be likely to result in the disclosure of information for which good reason for withholding would exist under Section 7.